

Message Text

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ACTION IO-10

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-06 EUR-12 NEA-09

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 COME-00 EB-07 LAB-04 SIL-01

USIE-00 INRE-00 NSCE-00 SSO-00 DIWY-01 OMB-01 TRSE-00

OIC-02 AID-05 /109 W

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O R 192325Z MAR 75

FM AMEMBASSY LIMA

TO SECSTATE WASHDC IMMEDIATE NIACT 4383

INFO USUN NEW YORK 512

AMEMBASSY VIENNA

C O N F I D E N T I A L LIMA 2273

FROM USDEL UNIDO II CONFERENCE

E.O. 11652: GDS

TAGS: UNIDO, UN, AORG

FOR IO - ASST SECY BUFFUM FROM AMBASSADOR BENNETT

REF: LIMA 2239

SUBJ: UNIDO II - INSTITUTIONAL ARRANGEMENTS

1. SUMMARY: THIS TELEGRAM REPORTS ON STATE OF PLAY WITH
RESPECT TO QUESTION CONVERSION OF UNIDO INTO SPECIALIZED AGENCY.
ACTION REQUESTED: YOUR FURTHER GUIDANCE TO USDEL ON THIS
EQUESTION. END SUMMARY.

2. IT HAS BECOME CLEAR THAT CENTRAL OBJECTIVE OF G-77 IN FIELD
OF UNIDO INSTITUTIONAL ARRANGEMENTS AND, FROM THEIR POINT OF
VIEW PERHAPS THE MOST IMPORTANT ACTION TO BE TAKEN BY UNIDO-II
WHICH WOULD GO LONG WAY TO MAKING THIS A "SUCCESSFUL" CONFERENCE,
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IS DECISION TO TRANSFORM UNIDO INTO SPECIALIZED AGENCY.

FORMAL G-77 PROPOSAL PLACED BEFORE CONFERENCE LATE MARCH 19
RETAINED RECOMMENDATION TO GA THAT ACTION TO THIS END BE
TAKEN AS REPORTED REFTEL, BUT ADDED THAT CONCURRENTLY,
CONFERENCE WOULD REQUEST SYG, IN CONSULTATION WITH UNIDO
EXECUTIVE DIRECTOR, TO SUBMIT DRAFT STATUTES FOR THE NEW
SPECIALIZED AGENCY TO THE SEVENTH SPECIAL GA (INSTEAD OF
31ST GA AS EARLIER PROPOSED).

3. IN INFORMAL NEGOTIATING GROUP AFTERNOON MARCH 19 GROUP B
SPOKESMAN WILL PROPOSE THAT SYG BE REQUESTED TO HAVE GROUP OF
HIGH LEVEL EXPERTS (WHICH MIGHT BE EXPERT GROUP ALREADY APPOINTED
BY SYG TO HELP PREPARE FOR SEVENTH SPECIAL GA) PREPARE REPORT
ON MOST APPROPRIATE INSTITUTIONAL ARRANGEMENTS FOR UNIDO,
INCLUDING THE POSSIBILITY OF CONVERTING UNIDO INTO SPECIALIZED
AGENCY, FOR SUBMISSION TO SEVENTH SPECIAL GA WHICH WOULD TAKE
DECISION ON THE QUESTION. WHETHER G-77 WILL BUY GROUP B
PROPOSAL IS HIGHLY UNCERTAIN. LARGE PROBABILITY EXISTS THAT
G-77 WILL INSIST THAT CONFERENCE ADOPT CLEAR-CUT RECOMMENDATION
TO GA NOW WITHOUT FURTHER EXAMINATION OF THE QUESTION. IN
THIS SITUATION, AS REPORTED REFTEL, GROUP B WILL BE BADLY
DIVIDED, WITH MOST GROUP B COUNTRIES LIKELY TO GO ALONG WITH
G-77 OR AT LEAST NOT OPPOSE. AS REPORTED REFTEL, GROUP D
IN ITS COURTING OF G-77 SEEMS LIKELY TO ABANDON TRADITIONAL
OPPOSITION TO CHANGE IN UNIDO STATUS.

4. DURING DISCUSSION OF QUESTION OF SPECIALIZED AGENCY STATUS
IN COMMITTEE II, USDEL HAS INDICATED ITS CONCERNS ABOUT
MOVING TO ESTABLISH UNIDO AS AN INDEPENDENT ORGANIZATION IN
ACCORDANCE WITH POSITION PAPERS. WE ALSO RAISED QUESTION
ABOUT THE WISDOM OF DOING SO IN OUR GENERAL DEBATE STATEMENT.
WE HAVE, HOWEVER, AVOIDED THUS FAR INDICATING PRECISELY POSITION
USDEL WOULD TAKE IF G-77 FINALLY DECIDED TO FORCE THROUGH
CONFERENCE RECOMMENDATION TO GA ON CONVERSION OF UNIDO TO
SPECIALIZED AGENCY. USDEL VIEW IS THAT IN SUCH A SITUATION
WE SHOULD NOT CONTINUE TO OPPOSE G-77 PROPOSAL IN DEBATE AND
THAT WE SHOULD NOT INSIST ON VOTING AGAINST.
4-5#34, WE SHOULD ALLOW ADOPTION OF G-77 PROPOSAL THROUGH
CONSENSUS OR VOTE ON WHICH WE WOULD ABSTAIN. IN EITHER CASE
WE WOULD NOTE THAT WE CONTINUE TO HAVE STRONG QUESTIONS ABOUT
THE PROPOSED COURSE OF ACTION, THAT WE CANNOT SUPPORT IT BUT
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THAT WE WOULD NOT WISH FURTHER TO STAND IN WAY OF OVERWHELMING
MAJORITY AT THIS CONFERENCE.

5. SINCE OUR INSTRUCTIONS ARE TO OPPOSE PROPOSAL TO CONVERT
UNIDO INTO A SPECIALIZED AGENCY, WE WOULD APPRECIATE YOUR
FURTHER VIEWS ON THIS ASAP, HAVING IN MIND OUR DISCUSSIONS WITH
YOU ON THIS POINT PRIOR TO DEPARTURE USDEL FOR LIMA. TO EXTENT
POSSIBLE, WE WOULD ENDEAVOR TO TRADE OFF US "NON-OPPOSITION"

TO G-77 PROPOSAL FOR G-77 CONCESSIONS ON INTERIM INSTITUTIONAL
ARRANGEMENTS AND/OR SUBSTANTIVE ISSUES IN DECLARATION AND
PLAN OF ACTION. IN SUM, I RECOMMEND AGAINST OUR GOING INTO
THE TRENCHES FOR FIGHT THAT WOULD BE HOPELESS BUT THAT WE
CONTINUE TO MAKE OUR CONCERNS KNOWN STRONGLY. I WOULD ALSO
PLAN PRIVATE TALK WITH KHANE (WHO WITH UNIDO SECRETARIAT IS
ACTIVELY ENCOURAGING G-77 MOVE) AND WARN HIM WHERE THIS
COURSE LIKELY TO LEAD. ISSUE OF US PARTICIPATION WOULD BE LEFT
IN DOUBT, AND WE COULD TAKE OUR OWN TIME IN DECIDING WHAT WE
WANT TO DO.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ORGANIZATION & MANAGEMENT, COMMITTEE MEETINGS, MEETING PROCEEDINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 19 MAR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975LIMA02273
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750096-0504
From: LIMA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750337/aaaabgyv.tel
Line Count: 126
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 LIMA 2239
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 02 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 APR 2003 by KelleyW0>; APPROVED <07 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNIDO II--INSTITUTIONAL ARRANGEMENTS
TAGS: AORG, PORG, UNIDO, UN
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006